and Albert Gore, Jr., President of the Senate. This letter was released by the Office of the Press Secretary on January 14.

Letter to Congressional Leaders Transmitting a Report on the Comprehensive Trade and Development Policy for Africa January 13, 1999

Dear :

I am pleased to submit the fourth of five annual reports on the Administration's Comprehensive Trade and Development Policy for Africa, as required by section 134 of the Uruguay Round Agreements Act. This year has seen progress in our trade policy and the deepening of trade relationships with Africa.

I was proud to be first President to undertake a comprehensive visit to Africa this past year. In March, I visited Ghana, Rwanda, Uganda, South Africa, Botswana, and Senegal. At each stop, I was struck by the remarkable opportunities for the United States to expand our growing relationship with Africa based on mutually beneficial trade and development. In the months since my return, my Administration has worked to expand and exploit those opportunities through practical measures, including undertaking trade missions, negotiating trade agreements, and implementing debt relief and technical assistance programs for Africa's strongest reformers.

These efforts continue to build on the strategy I announced in the June 1997 Partnership for Economic Growth and Opportunity in Africa (Partnership). Our goal continues to be sustained economic development for Africa, and we are guided by the conviction that economic development in Sub-Saharan Africa will benefit both Africans and Americans. We continue to believe, as outlined in the Partnership, that trade should not replace aid. Effective aid assists countries in building healthy, literate, and informed populations able to take advantage of the opportunities offered by increased trade and investment. Well-focused assistance, combined with strong reforms and increased trade and investment, will break Africa's old patterns of dependency.

The report I am sending to the Congress today reviews our achievements of the past year

in implementing the goals of the *Partnership*. First, we have improved market access for African and American products in our respective markets by negotiating trade agreements that are mutually beneficial and increasing interaction between the United States and African private sectors through trade missions and highlevel visits.

Second, we have implemented technical assistance programs to increase African knowledge of, and ability to work within, the global trading system. Through invigorated reform and assistance efforts, we are helping Africa to build the trading infrastructure it will need to become a strong trade partner for the United States, integrated within the global economy.

We have also put in place a number of initiatives to increase private investment in Sub-Saharan Africa, including the Department of Transportation's Safe Skies Initiative, increased access to credit for projects in African countries through the Export-Import Bank, and the Overseas Private Investment Corporation's equity funds to finance increased private investment. With FY99 funds appropriated for this purpose, we have begun to forgive remaining bilateral concessional debt owed by Africa's strongest reforming countries.

Finally, we have begun planning for a broadbased meeting at the ministerial level with African countries to discuss how we can work most effectively together to forward our shared goal of sustained and mutually beneficial economic development and trade. We hope to hold the first U.S.-African Economic Cooperation Forum with representatives from Africa's strongest reforming countries later this year.

I was disappointed that the 105th Congress did not complete consideration of the African Growth and Opportunity Act. This trade initiative is an important complement to our *Partnership* strategy. It would afford greater market

access for selected products from the strongest reforming countries in Africa and, by doing so, would help change the dynamic of our trade policy with the continent. The Act would also benefit American companies and workers by expanding our trade with the largest underdeveloped market in the world. I am committed to working for passage of the African Growth and Opportunity Act early in the 106th Congress

My Administration will continue working with the Congress, the U.S. private sector, the countries of Africa, and our trading partners to implement the policies and programs contained in the report and to promote reforms boosting trade, investment, and development in Africa. Sincerely,

WILLIAM J. CLINTON

NOTE: Identical letters were sent to Jesse Helms, chairman, and Joseph R. Biden, Jr., ranking member, Senate Committee on Foreign Relations; Benjamin A. Gilman, chairman, and Sam Gejdenson, ranking member, House Committee on International Relations; William V. Roth, Jr., chairman, and Daniel Patrick Moynihan, ranking member, Senate Committee on Finance; and Bill Archer, chairman, and Charles B. Rangel, ranking member, House Committee on Ways and Means. This letter was released by the Office of the Press Secretary on January 14.

Remarks on the Next Generation COPS Initiative in Alexandria, Virginia *January 14, 1999*

Madam Attorney General; Deputy Attorney General Holder; Associate Attorney General Fisher; Mayor Donley; Chief Samarra; all the members of the Alexandria police force; to all the other chiefs and law enforcement officials who are here; the representatives of law enforcement who are here; Gil Gallegos, the president of the National FOP; Sam Cabral, the International Union of Police Associations president; Ron Neubauer, the International Association of Chiefs of Police president: I am delighted to see all of you.

I really enjoyed listening to Senator Biden and Senator Robb reminisce about how this bill came to be. I want to say a special word of thanks, if I might, to the team at the Justice Department and especially to Joe Brann, who himself is a former chief of police, the Director of our COPS program. Thank you, Joe, for doing such a great job with our police officers. [Inaudible]

You know, when I asked Janet Reno to be Attorney General, she had been the prosecutor in Miami. And the main thing I wanted to do with the Justice Department was to deal with what I thought the biggest problem in America was at that time—legal problem—which is that there was a very, very high crime rate, and the violent crime rate was especially high. And there was—I had spent a lot of time both as

attorney general of my own State and as a Governor. I had run a prison system and watched it explode. I had managed a large State police operation. Then, as a Governor and later as a candidate, I had actually walked the streets and been in the neighborhoods of New York, Philadelphia, Boston, Chicago, San Antonio, Los Angeles, looking for strategies that worked to bring the crime rate down.

And so when I asked Janet Reno to come on, I said, "The most important thing is that the local police, the local prosecutors, the local mayors, the people that are out there worrying about the crime rate, they have to know not only that we are their friends but we are their partners. And we're going to stop doing what normally happens in Washington, which is that you make speeches and talk tough and nothing happens. I would rather say less and do more." And by 1993, when I took office, we were beginning to see in many major cities crime rates go down because of the development at the local level of community policing strategies.

And it is true that we would never have been able to do this without the leadership of Senator Biden and the support of Senator Robb. We finally were able to pass that crime bill, to get into community policing, to have 100,000 police on the street, to ban the assault weapons, to build more prisons, to have more prevention